

Health and Well-being Overview and Scrutiny Committee

Minutes of the meeting held on 4 March 2010

Present:

Councillor Cooley – In the Chair
Councillors Boyes, Curley, Isherwood, Keller, Lyons, M. Murphy, O'Callaghan and O'Neil

Local Involvement Network (LINK): Mr M Kelly, Mrs A Young

Councillor Evans, Executive Member for Adult Services
Councillor Hassan, Assistant Executive Member for Adult Services
Councillor Grant, Ward Councillor for Whalley Range and Executive Advisory Panel
Chris O'Gorman, Programme Director for Commissioning, NHS Manchester
Nick Gomm, Associate Director for Engagement, NHS Manchester
Craig Harris, Associate Director for Joint Commissioning, NHS Manchester
Stuart Hatton, Chief Operating Officer, Manchester Mental Health and Social Care Trust
David Regan, Acting Director of Public Health, NHS Manchester
Danny Gough, Community Engagement Officer, Manchester LINK

Apologies:

Councillor Fisher

HWB/10/20 Urgent Business

A report on the Future Organisational Structure of Manchester Community Health was submitted as urgent business.

Decision

To accept the report of NHS Manchester as urgent business.

HWB/10/21 Minutes

Decision:

1. To approve as a correct record the minutes of the meeting held on 4 February 2010.
2. To approve as a correct record the minutes of the meeting held on 16 February 2010

HWB/10/22 Information and Overview Report

A report of the City Solicitor was submitted providing information about the Committee's work programme and relevant issues affecting the Committee's remit.

Members were asked to note the responses to the Committee's previous recommendations and agree the draft work programme.

The Committee supported the exemption of a key decision in the Executive Forward Plan on the Provision of a Care Support Service for Mental Health, from the call in process.

Decision:

1. To agree the work programme of the Committee.
2. To support the exemption of the Provision of a Care Support Service for Mental Health from call in.

HWB/10/23 LINK Update Oral Report

An oral update report was received from a LINK representative outlining the recent work of the LINK, which included:

- The LINK Finance Committee had approved funding for additional work on dignity and respect and mental health consultation events to go ahead.
- The LINK would be starting a new project on access to urgent care.
- Members were invited to attend the LINK event on homelessness on 26 April 2010.

Decision:

To note the report

HWB/10/24 Securing Our Shared Future

A report of NHS Manchester was submitted, which summarised the programme arrangements for the Securing our Shared Future (SOSF) Programme, the joint quality and cost improvement programme for healthcare services led by NHS Manchester. The report described the governance arrangements of the programme, the approach being taken to identifying quality and cost improvement initiatives, and the immediate next steps for NHS Manchester.

The Programme Director for Commissioning, NHS Manchester introduced the report. He advised that the SOSF programme did not seek to make savings in any particular area of the health and social care system. He clarified that the estimated £200m savings required would not be from a reduction in the amount of funding allocated to the NHS. The aim of the SOSF programme was to help all providers to make improvements to the efficiency and quality of services to ensure that they were able to meet increasing demand for health care within available resources.

Members recognised that the impact of the recession on public sector funding was one of the biggest challenges facing the NHS in many years. They also recognised that the SOSF programme was the most appropriate way to ensure that the residents

of Manchester were provided with the best healthcare service possible. Some members were concerned that there was an impact on planned healthcare services provided for Manchester residents in areas where patients crossed the boundaries from other health authorities to use services based in Manchester. The Programme Director for Commissioning noted that this was a country wide issue and did present some difficulties in attempting to estimate the need for urgent care provision in Manchester.

Members stressed the importance of ensuring that there was adequate clinical and patient engagement throughout the process. The LINK representatives acknowledged that they would be included within the public and patient advisory groups for consultation.

Members asked about the role of the thematic groups. The Programme Director for Commissioning said that the six thematic groups were created to identify potential quality and cost improvements in their specific service areas. A member suggested one particular opportunity to cut costs was to reduce the number of unnecessary repeat prescriptions.

In summary, the Chair said that the NHS would need to find innovative solutions for tackling the issues they faced in the next few years. The Committee agreed to receive a further report to its meeting in June 2010, which summarised the next steps for the Securing Our Shared Future Programme.

Decision:

1. To note the contents of this report.
2. To note the progress of the Securing our Shared Future Programme to date.
3. To agree to receive a further report in June 2010 summarising the areas supported within the Securing Our Shared Future programme for implementation and/or further development

HWB/10/25 Partnership Arrangement with Manchester Mental Health and Social Care Trust

The Committee considered a report of the Strategic Director of Adult Services, which outlined the proposal for the City Council to enter into a revised partnership agreement with the Manchester Mental Health and Social Care Trust starting on 1 May 2010. The Committee was invited to comment on the draft proposals before the Executive considered them on 10 March 2010.

The Strategic Director for Adult Services informed the Committee that the existing arrangements with the Care Trust were based on a partnership agreement drawn up in October 2002. It had been intended to transfer all staff employed in mental health services to the Care Trust in April 2003, but this was subject to a delay in the Government amending previous legislation that allowed only local authorities to employ Mental Health Approved Social Workers. This legislation had now been changed and this provided the Council with an opportunity to re-evaluate what it

wanted to achieve in the Partnership with the Care Trust. The revised partnership arrangements would include the transfer of approximately 156 staff and 5 properties to the Care Trust. The report sought agreement in principal from the Committee and the Executive to work through and complete the detail of the revised arrangements.

A member asked for clarification on how long the lease would be on the five buildings that would be transferred to the Care Trust. The Assistant Director for Adult Services said that the Care Trust currently used the five buildings for the sole purpose of providing care services. Buildings that were also used for other purposes were not affected. It was proposed that the Council would grant a lease of up to 45 years to the Care Trust at a nil rent with the Care Trust responsible for repairs and maintenance. He also clarified that the buildings would revert back to the Local Authority should frontline mental health services no longer be provided from these sites.

A representative of the LINK commented that the Boyington Review of Mental Health Services contained a number of recommendations for improving mental health service provision and providing better value for money services for the residents of Manchester. The revised partnership arrangement provided the Council with an opportunity to look at the wider vision for mental health care provision and the partnership contract should include more detail about how the long-term recommendations of the Boyington review would be achieved.

Members stressed the importance of taking a joined up approach to providing the best care possible for residents and suggested involving local partners, such as representatives of social housing providers on the proposed Governance Committee.

Members discussed the detail of the changes to the governance structure. The Chair asked how the governance arrangements fitted in with the recommendations of the Overview and Scrutiny Mental Health Services Subgroup. The subgroup recommended that the Committee monitor the implementation of the Mental Health Commissioning Strategy on a quarterly basis. Members stressed the importance of having robust governance and monitoring arrangements in place with a clear role for the Health and Well-being Overview and Scrutiny Committee. The Strategic Director of Adult Services responded that the detail of the governance structure was yet to be agreed within the contractual arrangements but this would clearly set out the role of the Council, the Care Trust and the Joint Commissioning Executive.

Decision:

1. To endorse the recommendations to the Executive to:
 - (i) Approve the recommended option of revising and improving the current Partnership agreement, on the basis of increased assurance from our Care Trust Partner.
 - (ii) Delegate to the Strategic Director of Adults, in consultation with the Head of Personnel and the Executive Member for Adult Services authority to consult staff and trade unions to put the necessary arrangements in place to progress the transfer of City Council staff to the Care Trust in line with the relevant regulations.

- (iii) Subject to any required consents from the Secretary of State, delegate to the Chief Executive in consultation with the City Treasurer and Lead Member for Health and Social Care, the authority to transfer on a long lease to the Care Trust, the 5 Council owned properties wholly occupied by Care Trust activities.
- (iv) Delegate to the Strategic Director of Adults, in consultation with the City Solicitor and Lead Member for Health and Social Care, the authority to finalise the documentation for the new partnership agreement with the Care Trust.

HWB/10/26 Manchester Community Health

The Committee considered a report of the Acting Director for Public Health, NHS Manchester, which outlined the initial draft engagement and development plan for the involvement of Manchester City Council in the future development of community services.

The Acting Director for Public Health, NHS Manchester informed members that their comments from the special meeting of the Committee on 16 February 2010 were fed into the NHS Manchester Board Seminar held on 17 February 2010. The final proposals on the direction of travel for community health services had to be submitted to the Strategic Health Authority by no later than 12 March 2010. He added that the draft engagement plan set out a specific role for the relevant Executive Members, chief officers and the Committee in the future development of community health services.

The Executive Member for Adult Services said that the Council and the Committee had a significant role to play in the scrutiny of the development of community health services in Manchester. He added that he was content with the engagement plan as it was set out in the report.

Decision:

To agree to receive a final version of the engagement plan to the meeting of the Committee in June 2010.

HWB/10/27 Don't be a Cancer Chancer Campaign

The Committee considered a report of the Acting Director of Public Health and Public Health Consultation of NHS Manchester. The report provided the Committee with a full report of the evaluation of the third Manchester "Don't Be A Cancer Chancer Campaign". The campaign was run citywide from 23 March – 30 April 2009.

The Executive Member for Adult Services thanked Councillors Curley and Murphy for all their hard work. He also thanked David Regan and his team for the successful campaign.

Members felt that the campaign had achieved excellent results for the £90,000 that was available to fund the campaign. Members were slightly disappointed that there was no way of gathering quantitative evidence, about the number of people seeking further advice as a result of the campaign. The Acting Director of Public Health acknowledged that this was difficult but said that there was enough anecdotal evidence to know that engagement, dissemination of information and interest from members of the public was excellent.

The Committee discussed main recommendation of the report, which was to continue work around prevention and early diagnosis of cancer in Manchester. Members strongly felt that the age restrictions on cancer screening should be removed, commenting that there were still a large number of young and older cancer sufferers who were not within the target age groups. They suggested that the focus of the next "Don't be a Cancer Chancer Campaign" should push for the removal of age restrictions on screening and should include a poster campaign of the symptoms of cancer and how people could seek further advice.

Decision:

1. To note the report
2. To recommend that the focus of the next "Don't be a Cancer Chancer Campaign" should push for the removal of age restrictions on cancer screening and should include a poster campaign of the symptoms of cancer and how people could seek further advice.

HWB/10/28 NHS Manchester Update

The Committee considered the monthly NHS update report. The report highlighted the monthly update on a range of topics relating to the Committees work including:

- A new GP service to open in Fallowfield Shopping Centre in March
- The NHS Board had agreed an approach to delivering improvements in primary care mental health services. Members were asked to support the recommendations that had been agreed by the NHS Board in February.
- NHS Manchester was currently leading a multi-agency review of lessons learned from the Manchester response to the swine flu outbreak

Decision:

1. To note the report
2. To note the recommendations for the delivery of primary care mental health services, as approved by NHS Manchester's Board on 7th February 2010.
3. To support the recommendation for the procurement of a new primary care mental health service.

HWB/10/29 Substantial Variation Protocol

A report of NHS Manchester was submitted to ask the Committee to endorse the Substantial Variation Protocol. The Committee had asked for NHS Trusts across Manchester and the Manchester Local Involvement Network to work with them to produce a local protocol on how substantial changes to NHS services in Manchester were managed.

The Chair informed the Committee that each representative attending the substantial variation workshop in December was asked to take the protocol back to their Trusts to seek the commitment of senior management and to provide feedback to the Committee with any comments. One response had been received from the Manchester Mental Health and Social Care Trust with a minor change to the draft protocol, and this had been included in the version appended to the report. No other comments were received.

Decision

To agree the substantial variation protocol.