

**Manchester City Council  
Report for Resolution**

**Report To:** Communities and Neighbourhoods Overview and Scrutiny  
Committee - 7 September 2010  
Executive - 15 September 2010  
Council - 13 October 2010

**Subject:** Greater Manchester Joint Waste Development Plan Document:  
Publication Draft DPD.

**Report of:** Chief Executive

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**Summary**

In September 2006 the ten Greater Manchester Authorities agreed to produce a Joint Waste Development Plan Document (JWDPD) covering waste and overseen by the establishment of the Greater Manchester Joint Waste Planning Committee.

The Aim of the JWDPD is to provide a sound spatial planning framework to deliver sustainable waste management in Greater Manchester consistent with national and regional planning policies. The purpose is to provide sufficient opportunities for new waste management facilities to come forward via the planning process that are of the right type, in the right place and provided at the right time.

The document produced has undergone a series of consultations to identify locations for future waste management facilities and to develop a suite of waste planning policies.

At the meeting of the Joint Waste Planning Committee on the 6<sup>th</sup> July 2010 the Publication was approved in principle but in order to comply with the relevant planning legislation and the agreement underpinning production of the document, its submission to the Secretary of State now requires approval by each District's Executive and Council. Should any minor amendments to the document be required prior to submission to the Secretary of State, Members are asked to delegate such minor changes to the Joint Waste Planning Committee.

**Recommendations**

1. The Executive recommends that Council approve the Publication Joint Waste Development Plan Document and its submission to Secretary of State; and
  2. Delegate responsibility to the Greater Manchester Joint Waste Planning Committee for approval of any minor or non-material changes to the Publication Joint Waste Development Plan Document before its submission to the Secretary of State for independent examination.
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**Wards Affected:** All

<b>Community Strategy Spine</b>	<b>Summary of the contribution to the strategy</b>
Performance of the economy of the region and sub region	The strategy provides opportunity for investment within the conurbation for dealing with existing waste streams and the development of new technologies.
Reaching full potential in education and employment	Facilities developed will provide employment opportunities within the conurbation.
Individual and collective self esteem – mutual respect	By providing employment opportunities.
Neighbourhoods of Choice	Careful assessment has been undertaken to ensure any such development within the City is suitable for the location and subject to appropriate control.

**Full details are in the body of the report, along with any implications for:**

- Equal Opportunities Policy
- Risk Management
- Legal Considerations

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#### **Financial Consequences – Revenue**

None

#### **Financial Consequences – Capital**

None

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#### **Background documents (available for public inspection):**

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting.

## Greater Manchester Joint Waste Development Plan Document Publication Plan Document

Copies of the previous JWDPD consultation documents, Sustainability Appraisal Reports and Needs Assessment are available to download from the JWDPD website at [www.gmwastedpd.co.uk](http://www.gmwastedpd.co.uk).

## **1.0 Introduction**

- 1.1 This report is to inform Members of the continued development of the Joint Waste Development Plan Document and to seek Executive and Council approval of the Publication. In addition, Members are asked to delegate responsibility for submission to the Secretary of State to the Joint Waste Planning Committee.

## **2.0 Background**

- 2.1 The ten Districts constituting the Association of Greater Manchester Authorities (AGMA) agreed to produce a JWDPD in 2006. The document has been produced in accordance with the requirements of the Greater Manchester Joint Waste Planning Committee and officer groups representing each of the 10 AGMA authorities.
- 2.2 The overall Aim of the Plan is to provide a sound spatial planning framework to deliver sustainable waste management in Greater Manchester consistent with national and regional guidance. The plan compliments the Greater Manchester Strategy in that it provides opportunity to bring people into work within an industry that improves the sustainability of the region, supports the low carbon economy agenda by the integration of local infrastructure for dealing with local waste arisings and therefore assists in the implementation of the Greater Manchester Spatial Strategy. The plan also supports the City Council's agendas on recycling and carbon reduction commitments.
- 2.3 Plan preparation has included a comprehensive consultation process based on public events and web-based media. The waste industry, landowners and interest groups as well as the general public and local councillors have been involved from the start of the plan preparation process.
- 2.4 Greater Manchester has the largest population of any sub-region within the North West and is the largest producer of waste of all streams including municipal waste, commercial and industrial, construction and demolition and hazardous waste. Traditionally Greater Manchester has relied upon landfill to dispose of wastes, which have largely been exported out of the conurbation. As a result of European legislation and Government targets a range of new waste management facilities will be required across the conurbation for recycling, composting, treatment and recovery. Sufficient landfill capacity will also be required for final residues following treatment and recovery.
- 2.5 The Greater Manchester and Wigan Waste Disposal Authorities have already developed Municipal Waste Management Strategies that will provide solutions for managing the municipal waste stream. However municipal waste only accounts for around a quarter of the total waste stream and the much larger quantities of other waste such as commercial and industrial, construction and demolition wastes still need to be managed and planned for.
- 2.6 Planning Policy Statement 10 (Planning for Sustainable Waste Management) places a duty on local authorities to 'identify in development plan documents,

sites and areas suitable for new and enhanced waste management facilities for the waste management needs of their areas. This is to be achieved by providing sufficient opportunities for new waste management facilities of the right type, in the right place at the right time'.

- 2.7 The purpose of the Plan is to set out a waste planning strategy to 2027 which enables adequate provision of waste management facilities in appropriate locations for commercial and industrial, construction and demolition, hazardous and municipal waste. This Plan is therefore the spatial framework for waste developments for Greater Manchester.
- 2.8 Local authorities will not implement the strategy. It will be for the private sector to come forward with proposals on individual sites, which will then require planning permission. Although the Plan provides an indication of the types of facilities likely to be suitable for a particular site/area technologies for dealing with waste are changing rapidly and the Plan will provide policies to guide development and protect public interest.
- 2.9 The Plan includes a set of development management policies, which will assist in the consideration of planning applications and will include identify potential location of future facilities within each of the ten AGMA areas. The document includes a set of development management polices which will assist in the consideration of waste planning applications, as well as a set of plans identifying the potential locations of future waste management facilities for each of the 10 Districts which, upon adoption of the JWDPD, will need to be added to each District's Local Development Framework Proposals Map. As part of the development of the JWDPD, a detailed site search process was undertaken, which included working directly with all 10 Districts to identify potential locations for new waste development as well as liaison with the waste management industry and landowners. The result of this work has been to identify 8 sites and 24 areas across Greater Manchester where it is considered, subject to planning permission, that waste facilities could be suitable.
- 2.10 When this process started within Manchester a number of areas were considered as potentially suitable being mainly where there was existing industrial use in industrial areas and therefore appropriate both in policy and planning terms. All sites across Greater Manchester were subject to appraisal to determine their suitability. Within the Plan, one area was ultimately considered suitable that being Ardwick Goods Yard, an area with existing waste related activity particularly dealing with demolition waste and suitable for processes which are enclosed in keeping with the other industrial uses.

### **3.0 Plan Publication**

- 3.1 The Publication JWDPD is now ready to be published under Regulation 27 of The Town and Country Planning (Local Development) (England) (amendment) Regulations 2008. In order to comply with the relevant regulations and the agreement underpinning the Plan and its subsequent submission to the Secretary of State full Council approval is required by each of the ten AGMA Districts. Approval for this document to date has been delegated to the Joint

Waste Planning Committee.

- 3.2 Formal representations are invited prior to the Plan being submitted to the Secretary of State. Representations should be submitted to the greater Manchester Geological Unit (GMGU) throughout a 6-week consultation period (Regulation 28) to take place during October and November.
- 3.3 The Publication stage is the last opportunity for consultees to make representations on the Waste Plan. Following the receipt of representations the document will then be submitted (together with any representations received) to Secretary of State in February 2011. A public examination will then follow in June of that year.
- 3.4 Prior to formal submission it may be necessary to make some minor amendments to the document (for example to correct any spelling mistakes or other minor errors) but these cannot fundamentally change the substance of the document or its intentions. The Council is therefore asked to delegate responsibility to the Greater Manchester Joint Waste Planning Committee for agreeing any minor changes to the Joint Waste Development Plan Document prior to its submission to the Secretary of State.