

Portland Street Strategic Regeneration Framework

October 2018



Contents

- Introduction
- Strategic Regeneration and Planning Context
- Relationship to Surrounding Neighbourhoods
- Listed Buildings
- Key Characteristics of Site
- SRF Area
- The Opportunity
 Development Principles
- 9 Implementation and Delivery
- 10 SRF Strategy
- 11 Illustrative Proposals Guiding Principles

1. Introduction

Purpose of the Report

This Strategic Regeneration Framework (SRF) has been prepared in relation to an area of land bounded by Portland Street, Bloom Street, Abingdon Street, and Chorlton Street.

The title 'Portland Street SRF' makes reference to the major road to which it adjoins.

This Framework sets out an overarching strategic approach for commercially-led regeneration of a neighbourhood at the heart of the city centre, with a focus on creating a new office offer alongside other employment generating uses, such as the emerging proposals for a new hotel at 55 Portland Street. The Framework encompasses both short and long-term proposals for the area.

The SRF sets out the strategic regeneration and planning context for the masterplan, its relationship to surrounding neighbourhoods, an overview of the existing sites, a vision and key development principles, and an illustrative masterplan.

Planning Status

Following the endorsement of this SRF, the document will be a material planning consideration in the determination of all planning applications relative to the Framework area. Whilst it does not form part of the Development Plan, it has been prepared to be consistent with the adopted Manchester City Council Core Strategy and national policy objectives.

Contributions and Acknowledgements

This document has been prepared by Property Alliance Group, Stephenson STUDIO, and HOW Planning on behalf of Manchester City Council.



2. Strategic Regeneration and Planning Context

Regeneration is an important planning consideration. Over the past 15 years, Manchester City Council has successfully regenerated areas such as Piccadilly, Spinningfields, the commercial core, around Manchester Central, the Northern Quarter, the Civic Quarter and Castlefield. This is an ongoing process with more to be done to ensure the city centre remains competitive.

Manchester city centre is the primary economic driver in the city region and is crucial to its longer term economic success. It is essential therefore, that the city centre continues to grow and provides new accommodation to deliver regeneration. The Portland Street area is located within the city centre, which continues to be a focus for major public and private investment in development and public transport. Portland Street represents a strategic opportunity to support and deliver a number of important growth and strategic policy objectives at the city and Greater Manchester level. This document will feed into the longer-term management strategy plan for the city.

REGENERATION CONTEXT

The strategic development of Portland Street will help to achieve a number of regeneration objectives, which are summarised below:

City Centre Strategic Plan 2015 - 2018

The City Centre Strategic Plan 2015 – 2018 responds to the rapidly evolving economic geography of Manchester city centre. As both the economy and population of Manchester have grown, large scale mixed-use developments incorporating commercial, residential and leisure uses are driving change at its boundaries - including Great Jackson Street, First Street, and Castlefield to the south-west.

The extension of the city centre has seen new areas of office and residential-led regeneration being developed through the implementation of SRFs.

The Portland Street Masterplan can contribute to a number of regeneration priorities for the city centre as set out in the Plan, including:

- Commercial As frameworks are developed for key areas of the city centre, space for commercial accommodation which is flexible and can meet the needs of the market, will be central.
- Residential –The city centre has benefited from long-established residential neighbourhoods such as Castlefield, the Northern Quarter and the Village. However, the need to identify and develop new or enhanced city centre neighbourhoods is essential to satisfy existing and anticipated demand. This area together with Ancoats, Piccadilly and Mayfield, will all combine to help cater for the demand.
- Retail As the UK's top performing retail destination outside of London there will be a continued, concentrated effort to support and diversify the existing retail offer in addition to facilitating new entrants into the city centre.

 Leisure and the Evening Economy - It is estimated that 150,000 people visit the city centre each weekend to enjoy the nightlife. The city centre and its night time economy are extremely important to Manchester.

Having a vibrant leisure and cultural offer is a key factor in people's choice about where they live, work and visit. It also contributes hugely to Manchester's economic growth. Through the proposed uses, the existing night time economy can be enhanced via additional daytime uses, making the area safer and more desirable.

STRATEGIC PLANNING POLICY CONTEXT Housing White Paper

On 30th January 2017, the Government published the White Paper "Fixing our broken housing market". The paper intends to boost housing supply and create a more efficient housing market by taking a comprehensive approach to tackling failures at every point in the system. The paper states that there is a need for more land to ensure homes are built quickly, and that steps need to be taken to diversify the housing market and improve the current situation.

To ensure there is enough land for homes, the paper makes a commitment to use land more efficiently which is particularly relevant for development in city centres. The proposals include maximising contributions from brownfield land and goes on to state that "the presumption should be that brownfield land is suitable for housing unless there are clear and specific reasons to the contrary."

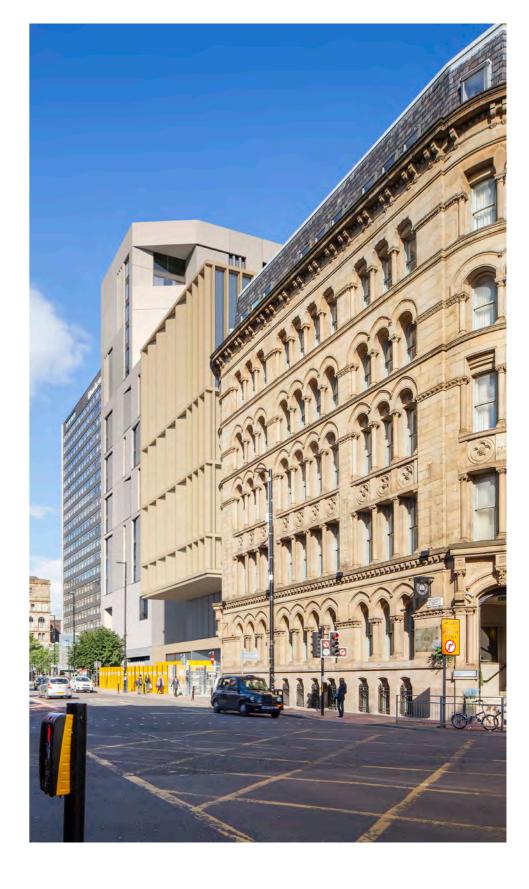
Furthermore, the White Paper states that better use should be made of land where availability is limited and demand is high. In this sense, the White Paper seeks to promote higher density housing stating that "authorities and applicants need to be ambitious about what sites can offer, especially in areas where demand is high and land is scarce, and where there are opportunities to make effective use of brownfield land given the strong economic and environmental benefit."

Northern Powerhouse

There is a growing recognition, at both a local and national level, that by joining together the cities of the North of England, an increasingly powerful economic area can be created to help re-balance and grow the national economy, enabling it to compete internationally. Manchester is at the forefront of this movement, and the city centre, as a key driver of the economies of both Greater Manchester and the North West, will be a crucial component in this connected Northern Powerhouse.

In the 2014 Autumn Statement, George Osbourne introduced the concept of the Northern Powerhouse. This is a vision for the North of England, based on the idea of combining major strategic investment into transport, science and innovation and creating creative clusters, and devolution. The Statement pledged £7 billion to support the northern economies to develop and deliver higher levels of productivity, enabling these economies to be a more effective counterbalance to the London economy. The announcement also provided that Greater Manchester will have a directly elected Mayor; with Andy Burnham duly elected on 4th May 2017. Mr Burnham has responsibility for local transport budgets, some strategic planning powers, and a £300m housing investment fund.

A subsequent budget in July 2015 reconfirmed the Government's commitment to the



Northern Powerhouse by announcing further devolution deals with the Sheffield City Region and Leeds, West Yorkshire and partner authorities.

To put this into perspective, the key city regions of the North of England combined represent the 10th largest EU economy (£289 billion), offering 19% UK GDP and tremendous growth potential estimated at £37bn to 2020.

To capitalise on this growth potential, Manchester must positively plan and grasp opportunities to create certainty for key development opportunities such as at Portland Street.

Draft GMSF

The Greater Manchester Combined Authority published the draft Greater Manchester Spatial Framework (GMSF) on 20th October 2016 for 12 weeks.

The aim of the draft overarching spatial plan is to provide development opportunities across the whole of Greater Manchester to ensure that investment and growth in houses and jobs happens, benefiting residents and making Greater Manchester a better place to live and work.

In total, the Draft Plan proposes the following development requirements over the Plan period (2015-2035):

- 227.200 homes
- 4,000,000 sqm of industrial and warehousing floor space; and
- 2,450,000 sqm of office floor space.

The Plan identifies a number of 'strategic locations' which will make significant contributions to the development requirements set out above. The city centre is one of the 10 identified strategic locations and the focus for this area will be on developing a primary business location in the country outside London, as well delivering housing. Over the period 2015 – 2035, the policy sets a target for the city centre of 1,250,000 sqm of new office floor space and around 40,000 new additional dwellings.

Portland Street has the potential to contribute strongly to a wide range of strategic policy objectives within the draft GMSF as summarised below:

The draft GMSF is being developed, however this will not be materially different in relation to the city centre.

Policy SL1City Centre states that this area will provide the primary focus for business, as well as diversifying the city centre's offer with retail, leisure, culture and tourist uses to complement the economic role. Policy SL1 also acknowledges the increasingly important residential role of the city centre, and its capability to enhance the mix and quality of accommodation available. The continued growth of the city centre requires all the priorities to be balanced, namely protecting the fundamentally important economic role whilst accounting for a very large increase in the residential population and taking advantage of the lifestyle opportunities that the city centre location can offer.

Policy GM1 Delivering a successful Greater Manchester seeks to focus development as much as possible towards the existing urban areas, and particularly previously-developed land within urban areas to assist the continued

regeneration. Moreover there will be a presumption towards high-density development for dwellings and employment space in highly accessible locations and near public transport stops which are served frequently.

Policy GM3 Offices states that new office floor space will be focused in a small number of key locations, including the city centre of Manchester and Salford, which will help to further enhance its position as the premier office location outside London.

Policy GM4 Retail, Leisure and Tourism also identifies the city centre as a key location for enhancing the retail, tourism and leisure opportunities which are vital to providing the quality of life that will help to attract people to live, work and enjoy Greater Manchester.

Policy GM19 Design emphasises that high-quality design is fundamental to creating high quality, attractive places and the future success of Greater Manchester. It is essential that all new developments help to enhance local distinctiveness and identity and will be required to positively respond to their surroundings, the quality of the area, the historic context and the landscape character.

It is also important to note that the GMCA published a new Greater Manchester Strategy on 27th October 2017, named 'Our People, Our Place'. The plan explains the GMCA's ambitions for the future of the city-region and covers health, wellbeing, (employment), housing, transport, skills, training and economic growth. Whilst it is expected that this will inform the next draft of the GMSF, at this stage the proposals conform with the ambitions by assisting in creating a thriving economy in Greater Manchester.

LOCAL PLANNING CONTEXT Manchester Strategy 2016 – 2025

The Manchester Strategy sets out a vision of a new model for sustainable economic growth based around a more connected and greener city region, where all residents can contribute to, and benefit from, sustained prosperity and a good quality of life.

It seeks to secure Manchester's position as a world class city:

- With a competitive, dynamic and sustainable economy that draws on distinctive strengths in science, advanced manufacturing, culture, creative and digital business, cultivating and encouraging new ideas
- With highly skilled, enterprising and industrious people
- That is connected, internationally and within the UK
- That plays a full part in limiting the impacts of climate change
- Where residents from all backgrounds feel safe, can aspire, succeed and live
 wall
- That is clean, attractive, culturally rich, outward looking and welcoming

The Strategy is then structured under five key themes, namely a thriving and sustainable city, a highly-skilled city, a progressive and equitable city, a liveable and low carbon city, and a connected city. Through setting out a series of actions under the key themes, the document seeks to ensure that Manchester remains competitive internationally, predominately through the reuse of existing buildings and planned areas for business growth, whilst ensuring that the city is liveable through pursuing growth in new residential accommodation. Portland Street can help contribute towards the delivery of these strategic objectives.

Manchester Core Strategy 2012

The Core Strategy Development Plan Document 2012-2027 was adopted by the City Council on 11th July 2012. It is the key document in Manchester's Local Development Framework. The Core Strategy sets out the long-term strategic planning policies for Manchester's future development.

Portland Street has the potential to contribute to a wide range of Manchester's strategic policy objectives set out within the Core Strategy as summarised below:

Policy SP1 Spatial Principles sets out the key special principles which will guide development. It states that the focus of growth for the city centre will be for economic and commercial development, retail, leisure and cultural activity alongside high quality city living. The SRF will help to achieve these spatial principles through the delivery of a mix of uses.

Policy EC2 Existing Employment Space seeks to protect and enhance existing employment space and sites. The Policy also acknowledges that there are some circumstances where it will be appropriate to support alternative uses. Alternative uses will only be supported on sites allocated accordingly, or if it can be demonstrated that:

- The existing use is un-viable in terms of business operations, building age and format
- The existing use is incompatible with adjacent uses
- The existing use is unsuitable for employment having had regard to the Manchester - Salford - Trafford SFRA
- On balance, the proposals can offer greater benefits in terms of the Core Strategy's vision and spatial objectives than the existing use.

The SRF will provide office floorspace in a commercial-led mix of uses.

Policy CC1 Primary Economic Development Focus: City Centre and Fringe states that the provision of a range of economic development uses, such as retail, leisure, entertainment, cultural and tourism facilities will be encouraged in the city centre, to support the development of a vibrant employment location attractive to businesses, employees and visitors. The policy also states that this is considered a suitable location for high density buildings and commercially-led mixed use schemes.

Policy CC2 Retail seeks to promote the growth and improvement of retail provision in the city centre. Retail uses will be supported in the city centre where it would serve a local community or contribute to the area's character. Ground floor uses will be encouraged as part of the framework to provide active frontages.

Policy CC3 Housing sets out that the city centre will see the most intense development of housing; setting a minimum target of 16,500 new units to be provided up to 2027. One of the key locations identified for residential development is Piccadilly, close to Portland Street, which can deliver new housing as part of a mix of uses.

Policy CC4 Visitors – Tourism, Culture and Leisure states that the city centre will be the focus for culture and leisure in the city region. Proposals to improve the appearance, use and accessibility of all cultural and visitor attractions and associated facilities will be supported. The SRF includes the provision of two new hotels that will significantly contribute to these objectives.

Policy CC5 Transport seeks to maintain and enhance sustainable access to the city centre,

by all modes and to strengthen public transport capacity and quality.

Policy CC6 City Centre High Density Development confirms that development will generally be high density and that land should be used to maximise its efficiency. The SRF seeks to deliver on this objective.

Policy CC7 Mixed Use Development promotes mixed-use developments as being most viable and able to contribute to regeneration initiatives within the city centre. The policy is supportive of developments that promote a range of uses, and particularly residential elements together with uses that support economic gain, for example active ground floor frontages that are occupied with retail, food and drink and leisure uses. The SRF seeks to deliver on this objective.

Policy CC8 Change and Renewal: The City Council has identified the types of development and approach considered most likely to be able to deliver the vision for the city centre. Development which reflects elements of this will generally be supported. The policy states that the city centre will welcome large-scale schemes and those that make significant contributions to its role in terms of employment and retail growth, and more generally improve the social, economic or environmental well-being of Manchester. The SRF presents a co-ordinated large-scale new district in the heart of the city centre that will make a significant contribution to growth targets.

Policy CC9 Design and Heritage expects the design of new buildings to be of the highest standard in terms of appearance and function. The policy states "development in Manchester city centre should preserve and enhance the heritage assets that have been identified, including listed buildings, conservation areas and scheduled ancient monuments."

Policy CC10 A Place for Everyone aims to make Manchester a place that appeals to everyone.

Policy EN1 Design Principles and Strategic Character Areas seeks to ensure that new development follows the seven principles of urban design within the site specific character areas and reinforces the sense of place and local distinctiveness of the city. The policy also states that Design and Access statements should be submitted with proposals for new development and must clearly detail how the proposed development addresses the design principles, reinforces and enhances the local character of that part of the city, and supports the achievement of the Core Strategy Strategic Objectives.

Policy EN2 Tall Buildings states proposals for tall buildings will be supported where it can be demonstrated that they:

- Are of excellent design quality
- Are appropriately located
- Contribute positively to sustainability
- Contribute positively to place making, for example as a landmark, by terminating a view or by signposting a facility of significance
- Will bring significant regeneration benefits.

The framework includes the potential for a number of tall buildings that will

replace or improve the current post-war buildings. Individual planning applications for development within the SRF area will need to demonstrate that detailed designs meet the requirements of the policy tests.

Policy EN3 Heritage relates to heritage and states that the Council will encourage development that complements and takes advantage of the distinct historic and heritage features of the city centre. The policy requires new developments to be designed so that they preserve, or enhance the historic environment, character, setting and accessibility of listed buildings and conservation areas. It is expected that an appropriate appraisal will be carried out by developers of issues relating to heritage assets. Whilst there are no designated heritage assets within the SRF area, there are numerous listed buildings and conservations areas in the immediate vicinity. The SRF proposals seek to strike an appropriate balance between regeneration objectives and the need to preserve heritage assets.

Policy H1 Overall Housing Provision states that approximately 60,000 new homes will be provided for Manchester between March 2009 and March 2027, equating to an average of 3,333 units per year. There is a presumption towards high density housing development (over 75 units per hectare) within mixed use schemes which help contribute towards regeneration initiatives. The policy also states that 90% of residential development will be on previously developed land. The SRF can help make a contribution to meeting the housing targets as part of a mix of uses.

Delivering Residential Growth: Update and Action Plan 2017 – 2022

In March 2016, the Manchester City Council Executive endorsed the Manchester Residential Growth Strategy which set a minimum target of 25,000 new homes to be delivered within the city by 2025. The Residential Growth Strategy proposes a set of priorities to support the city's sustained economic growth and ensures that there are affordably priced houses and apartments for sale and rent, which meet the needs of economically active households who want to live in the city.

The Growth Strategy comprises six key objectives:

- Increase housing building on existing and new sites
- Improve the quality and sustainability of the city's housing
- Increase opportunities for home ownership
- Expand the city's family housing offer
- Professionalise the private rented sector across the city
- Provide appropriate housing options for retirement living

A key aspect of this strategy is to reflect the city's broadening economic base and the need for the its housing market to answer to both the nature and scale of demand. The idea of this aspirational strategy is to provide opportunities to support high-quality residential growth at sustainable locations. The Strategy states that specifically high-density apartments will be prioritised at the conurbation core of Manchester city centre, such as Portland Street.

Conclusions and Role of Portland Street

Given its location, the existence of a number of development-ready sites within the city centre core, and key transport nodes, this part of the city centre can play a significant part in satisfying identified current and future demand for population and economic growth, as well as maintaining more historic city centre neighbourhoods.

A number of neighbourhoods located within the city centre are well established or have already been the focus of significant regeneration. Portland Street will interface with these areas either directly or indirectly, and as such, will help to knit together these existing distinctive neighbourhoods through the replacement or improvement of the existing postwar buildings to create a new focus and identity for this area, adding to the sense of place.

The importance of permeability of the Portland Street area and its connectivity to its established neighbours is of paramount importance and this framework can help foster a new gateway location that connects the existing and emerging neighbourhoods in the city centre

The regeneration of the site is consistent with both national and local planning policy and the City Council's economic development and regeneration plans. The site has a unique blend of characteristics which provide a significant opportunity for the city centre to continue its regeneration and drive economic growth across the City Region.

The nature of the uses proposed for the site will add to the city's overall offer and would greatly assist the regeneration of the whole city centre in terms of its function, expansion, activity and integration.

3. Relationship to Surrounding Neighbourhoods

Immediate Context

Portland Street is located on the edge of The Village, Chinatown, and Piccadilly. Each of these areas has its own role and character. The Arch and Pagoda signify the heart of Chinatown with its many restaurants, shops and small businesses. The Village is uniquely Mancunian in character – its physical form established by the wealth of fine Victorian and Edwardian buildings. The defining quality of The Village lies in it being the home of the lesbian, gay, bisexual and transgender (LGBT) community, and the night time and leisure scene for which The Village is world famous. This will be further enhanced with daytime uses generating additional footfall.

Portland Street will interface with these areas either directly or indirectly, and as such, will help to knit together these distinctive neighbourhoods through the replacement or improvement of the post-war buildings to create a new focus and identity for this area, and add to the sense of place. The importance of permeability of the Portland Street area and its connectivity to its established neighbours is therefore of paramount importance and this SRF can connect the existing and emerging neighbourhoods in the city centre. Together, these new and improved neighbourhoods will deliver a multitude of regeneration benefits.

The redevelopment of Portland Street is an important next step in the evolution of this part of the city centre. A mix of uses encourages the creation of a dynamic, lively locale. It will deliver a host of complementary uses that will contribute to the vitality of the immediate area as well as the surrounding areas. More widely, the delivery of commercial-led mixed use development, including housing, hotels, and retail, at Portland Street will contribute to the city's growth targets.

These uses will be delivered over a varying timescale. Site 1 will be most easily delivered with planning permission granted for two new hotels. Sites 3 and 4 will be long-term projects, with much discussion still to be had with site owners/ operators and the local community. Ideas set out in this document will be shaped ultimately by demand and need.

The SRF area includes a surface level car park, which during Manchester Pride has historical permission for use as event space. Manchester City Council fully supports the annual Pride weekend, which as an internationally renowned event attracts circa 40,000 people to the city centre and contributes around £20 million to the local economy. The Council will engage with the Pride Committee, to help secure its long-term future. The City Council will also work more generally with businesses, residents and users, to develop a long-term plan for the future of the Village that maintains its defining characteristics of providing safe spaces for our LGBTQ + communities, and also looks at enhancing day time activity in the area as part of increasing its overall attractiveness and viability. Although not part of a physical planning framework, the Council will work with the Village community to look at the overall management of the Village, as part of the co-design of a long-term strategic plan, but also to see where there might be improvements that can be made

Wider Regeneration Context

A number of SRFs have been prepared for nearby emerging neighbourhoods, which guide new development in a coordinated and cohesive way. The Portland Street SRF will help to contribute to this ongoing regeneration of the city centre. Adjacent SRFs include:

HS2 Piccadilly

In January 2013, the UK Government announced its commitment to Phase 2 of High Speed Rail 2 (HS2). The delivery of HS2 in around 2033 should provide a massive economic boost to the North of England cities. HS2 will provide essential additional capacity across the rail network, shorten journey times between Britain's major population centres, boost the economy and create thousands of jobs.

In order to respond to the opportunities presented by HS2 and the Northern Hub, the SRF proposes significant changes in the vicinity of the station and also sets out preferred options for the design and functionality of the station itself. The SRF estimates that development on and around the new station could support over 3,000 housing units and almost 30,000 jobs.

Civic Quarter

The Civic Quarter continues to be a focus for major public and private investment. The Civic Quarter SRF has helped to stimulate investment which has seen St Peter's Square and the surrounding buildings undergo major transformation, creating a series of key public landmarks around the Square.

Aytoun Street

The Aytoun Street SRF proposals seek to create a new vibrant and creative mixed-use residential led neighbourhood, integrating the site with the surrounding area.

The proposals seek to add to the life, vitality and 24/7 use of the area, including new housing and a variety of complementary leisure uses which would help extend dwell time and generate footfall and activity into and around the site.

North Campus

The North Campus is a key regeneration area with the University of Manchester's current 'North Campus' declared surplus to its requirements following the announcement of a £1 billion investment to create a single campus on Oxford Road. The area will be a mixed-use district focused on knowledge industry research-related activity.

Summar

In the context of the significant levels of investment and regeneration that has already taken place and which is planned in close proximity to the site, the Portland Street SRF is a key location in terms of spreading activity beyond these new neighbourhoods, helping to create high-quality links from the Piccadilly Station to the south, and stitching together these new regeneration areas with the more established historic central areas such as Chinatown, the Village, and the Northern Quarter.

4. Heritage Assets

The NPPF defines a heritage asset as:

"A building, monument, site, place, area or landscape identified as having a degree of significance meriting consideration in planning decisions, because of its heritage interest."

As previously identified, 55 Portland Street and the existing buildings within the SRF area are not identified as heritage assets. As a result, any effects arising from the proposed development on built heritage will be indirect with the potential to affect the significance of the identified assets through change within their setting.

Designated Heritage Assets

Designated heritage assets are those which possess a level of heritage interest that justifies designation and are then subject to particular procedures in planning decisions that involve them.

Conservation Areas

Conservation Areas are "areas of special architectural or historic interest, the character or appearance of which it is desirable to preserve or enhance." The proposed development is adjacent to the Whitworth Street Conservation Area (north-east boundary) and George Street Conservation Area (south-east boundary).

View analysis has indicated there is also potential for the proposed development to be partially visible from the Albert Square Conservation Area.

Manchester City Council does not have full published appraisals for these conservation areas, but does provide an overview of their history and character on its website.

Listed Buildings

Listed buildings are defined as designated heritage assets that hold architectural or historic interest. The principles of selection for listed buildings are published by the Department of Culture, Media and Sport and supported by Historic England's Listing Selection Guides for each building type.

Having considered the nature of the proposed development and the intervening townscape and topography, the listed buildings in Table 3.1 below have been identified as having the potential to be affected by the proposed development.

Modelling of the potential visibility of the proposed 16 storey building by Stephenson Studio (see Appendix 5) indicated that the proposed development would be partially visible from Peter Street, adjacent to the Central Library (grade II* listed). However, further analysis has demonstrated that the approved 3 St Peter's Square development (planning application ref: 116189/FO/2017) will obscure the proposed development. Consequently the Central Library and St Peter's Square Conservation Area have not been considered further within this Heritage Statement.

The modelling also indicated the proposed development would be partially visible from the Town Hall (grade I listed) and from John Dalton Street; the impact of

which will be assessed through consideration of the Albert Square Conservation Area.

Listed Buildings

Grade II

70 and 72. Portland Street

The Grey Horse Public House and attached railings (74-80, Portland Street)

Circus Tavern and attached railings, 86, Portland Street

Manchester Chinese Chamber of Commerce

Former Pickles Building (101, Portland Street)

Portland House (103 Portland Street)

Basil House (105 and 107 Portland Street)

109 and 111 Portland Street

113-119 Portland Street

87-91 Princess Street

101 Princess Street

51 and 53 Richmond Street

27 Sackville Street

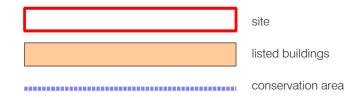
52 and 54 Portland Street

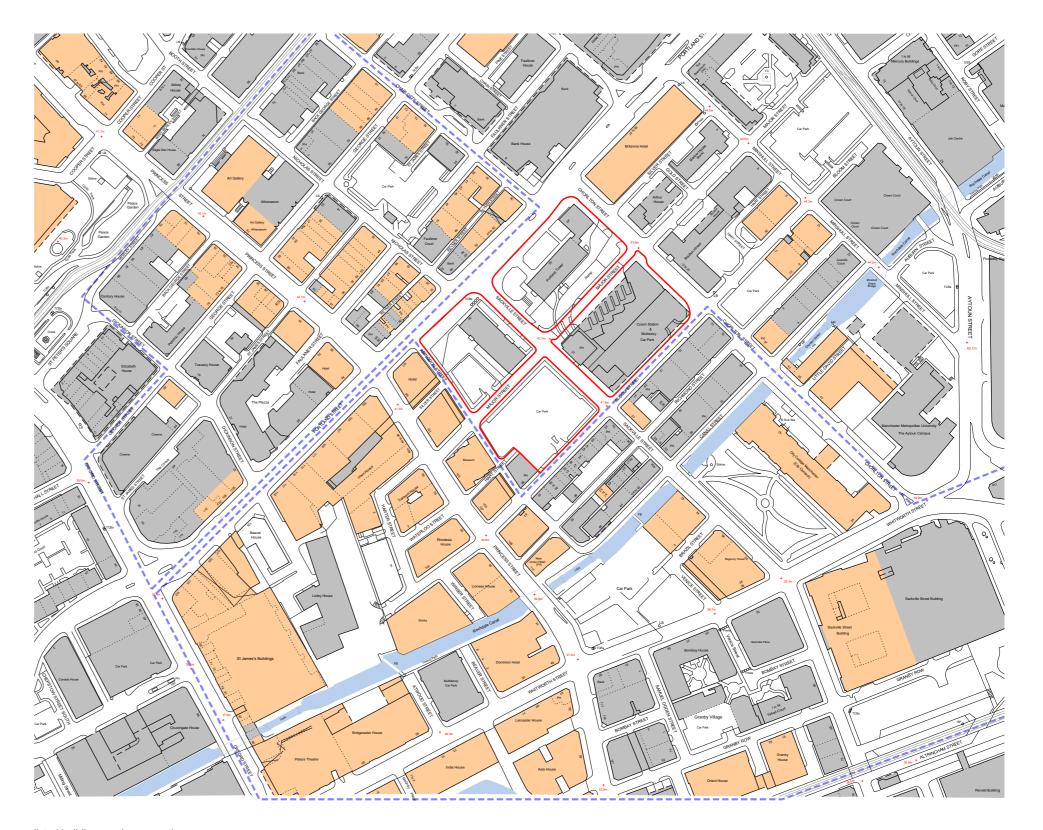
44-50 Portland Street

Fraser House (45 Portland Street and 36 Charlotte Square)

Grade II*

103, Princess Street Britannia Hotel





listed buildings and conservation areas

5. Key Characteristics of Site

The SRF area occupies a strategically important location within Manchester City Centre. The area occupies a prominent location on key roads, including Portland Street which is an important east-west linkage through the City Centre, connecting the City's commercial area with Piccadilly Train Station, and connecting the Oxford Road Corridor with the Northern Quarter. Sackville Street is an important north-south linkage connecting the commercial core to the Mancunian Way (M57) and the Village.

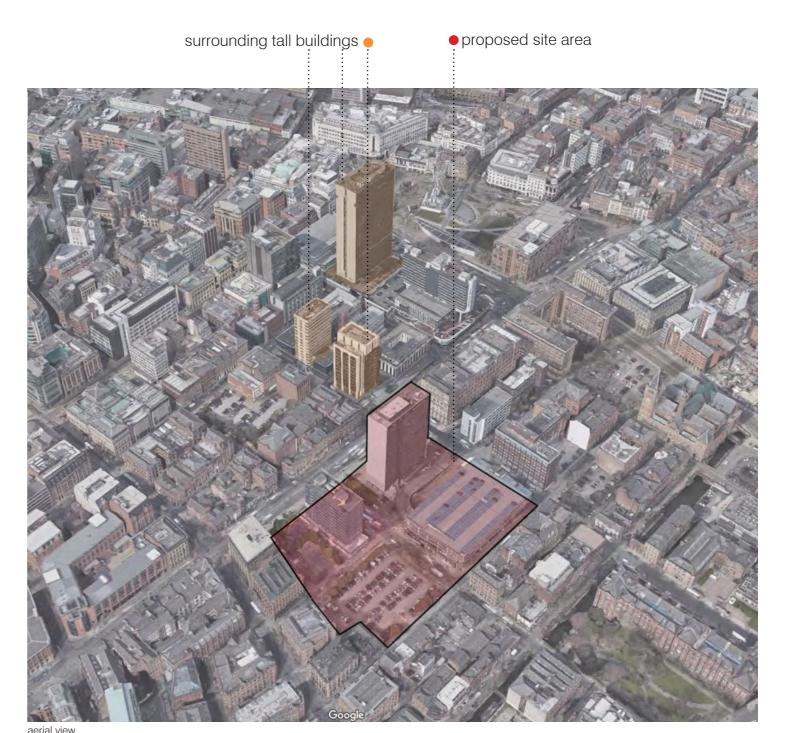
The area surrounding the SRF comprises a mixture of commercial, leisure, and ground floor retail land uses; predominately cafes, bars, restaurants, hotels, offices and nightclubs. Along, and surrounding, Sackville Street, the area is characterised by a large number of bars and clubs located within the Village with residential and commercial/office uses on the upper floors of most buildings.

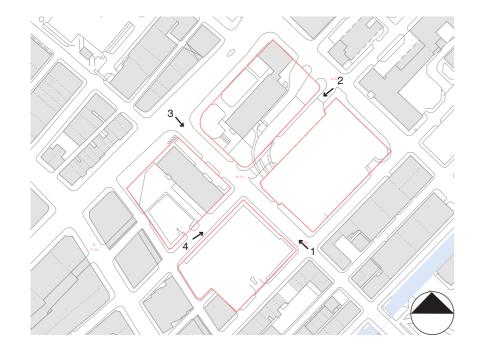
During the Manchester 'Blitz' in World War II, a number of buildings around Portland Street, including within this SRF area, suffered bomb damage, leaving gap sites that were redeveloped during the late 20th century. The immediate area outside of the SRF is characterised by the surrounding historic context, namely the Whitworth Street Conservation Area, the George Street Conservation Area, and a number of surrounding Grade II and Grade II* Listed Buildings. There are no heritage assets within the SRF area.

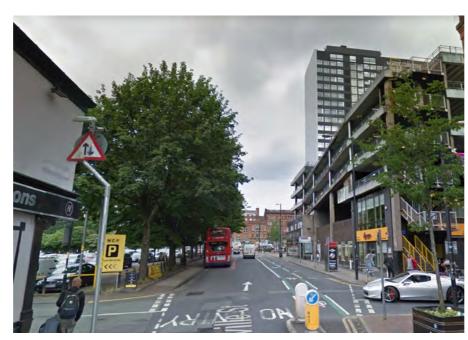
The street character and urban context of this part of the city centre is now made up of large blocks with narrow back streets that run the long length of each block. The Village and Chinatown areas are very fine grain with smaller building blocks. The massing of the existing surrounding blocks comprises three storeys to the Canal Street Village rising to 16-20 storeys facing Portland Street. The predominant external facades of the surrounding areas are brickwork with deep set reveals.

The area has high levels of accessibility in terms of its location, with immediate access to a variety of public and private transport modes. In locational terms, it is situated within easy walking and cycling distance to a number of key services and facilities within Manchester City Centre, including Oxford Road, Manchester Victoria and Manchester Piccadilly train stations, two Metrolink tram stops, Market Street shopping precinct and the city's business district.

The major investment in public transport infrastructure currently occurring in and around the city centre and across Greater Manchester (such as the Second City Crossing, Metrolink extension to Trafford Park, and the Northern Hub) will provide many benefits not only to passengers, but to the city's sustainability, access to employment and the wider economy. For this area, capacity and connectivity enhancements to Metrolink will provide significant improvements to access destinations across the city centre and the regions.







1. sackville street view



3. portland street view



2. bloom street view



4. major street view

6. SRF Area

The SRF comprises four city centre blocks entitled 1-4 and can be described in their existing condition as follows:

Site 1

The site is bounded by Portland Street, Sackville Street, Major Street and Abingdon Street and currently comprises a consented planning scheme for a 10 storey 4* hotel adjacent to a refurbished 13 storey office building. The office building is now subject to a separate planning application for a ground floor + 16 storey 4* hotel development.

The site is owned by the City Council.

Site 2

The site is bounded by Portland Street, Chorlton Street, Major Street and Sackville Street and comprises a 20-storey glass office tower (Manchester One). The tower is sited within the centre of the block and away from the back of pavement line on all roads by some 15 metres. Along Major Street is the existing vehicle ramp to the multi-storey car park above Chorlton Street Bus Station. The ramp then crosses the road at high level to the adjacent site 3. There is also a two storey Public House at ground floor level on the corner of Portland Street and Chorlton Street.

The site is owned by the City Council.

Site 3

The site is bounded by Major Street, Chorlton Street, Bloom Street and Sackville Street and comprises the Chorlton Street Coach Station at ground level and four storeys of multi-storey car park above. There is also a public house at ground floor level on the corner of Sackville Street and Major Street.

The site is owned by the City Council with a multitude of leases in place to operators, including the coach station.

Site 4

The site is bounded by Major Street, Sackville Street, Bloom Street and Abingdon Street and comprises the Bloom Street NCP surface car park and two storey public house (New York New York) which is outside of the site boundary on the corner of Bloom Street and Abingdon Street. In addition to the provision of vehicle parking, the car park is also used by The Village community to support the area's events offer. There are currently no proposals to develop this site at this time.

The site is owned by CP Co 4 Limited as a Freehold title.





7. The Opportunity

The Portland Street SRF presents a major opportunity to comprehensively plan an important part of the city centre that is characterised by largely dated post-war buildings for a new commercially-led mixed use area focusing on employment generation.

This highly desirable location links key city centre neighbourhoods at Piccadilly, the Village, Chinatown, and the Oxford Road Corridor.

There are no listed structures within its boundaries. The area presents an opportunity for development featuring the highest quality design and use of materials, with a mix of uses including offices, hotels, residential, car parking, retail and community. All these suggested uses will be demand led.

The vision for the Portland Street area is for a new co-ordinated, office-led mixed-use district that is befitting of this important location and gateway in the heart of the city centre. High-quality new buildings and extensions will improve the post-war perception of the area by introducing high density development and a mix of employment generating and residential uses that complement the surrounding areas, as well as including new public realm and active frontages to transform the pedestrian environment.

Site 4 of the Portland Street SRF currently comprises a surface car park and a two storey public house (New York New York) outside the site boundary on the corner of Bloom Street and Abingdon Street. The car park is used by the local community during events hosted within the Village, which includes Manchester Pride, where the site assists with the facilitation of the Pride Parade.

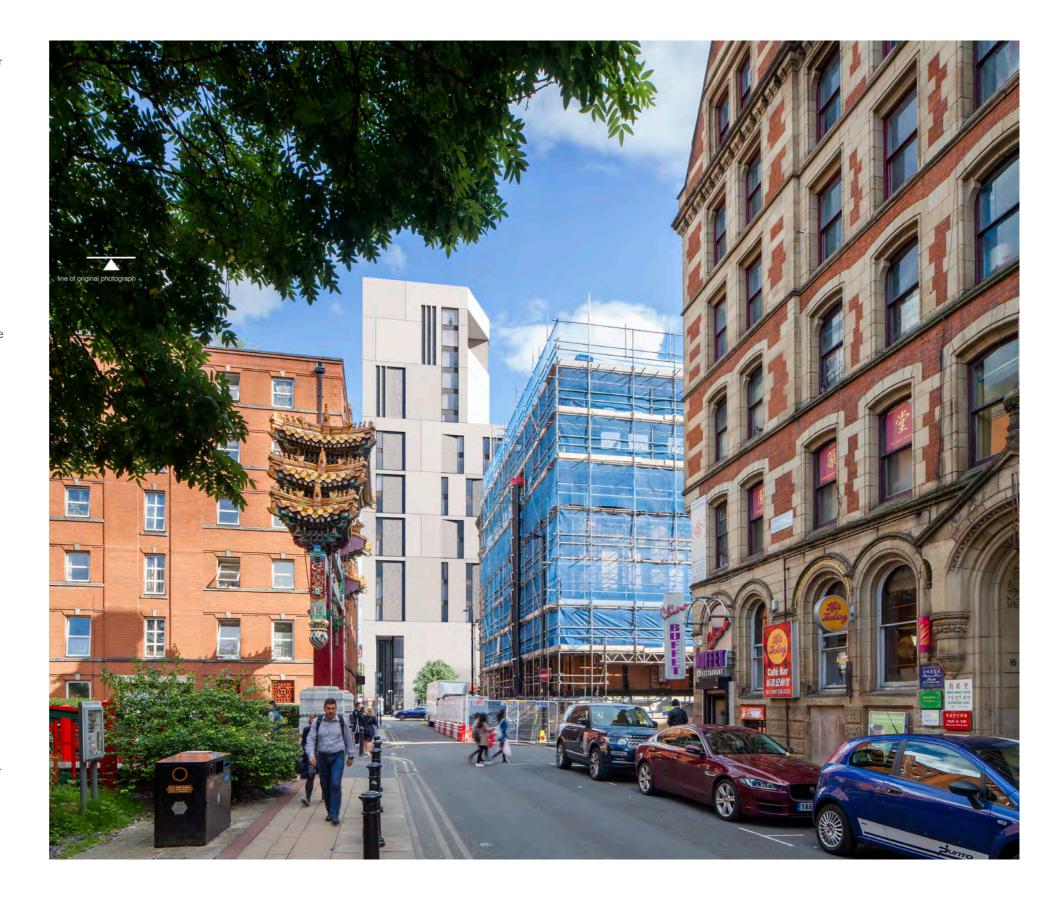
Given the social and cultural importance of such events to the Village, and the wider city centre, in terms of maintaining and strengthening its identity, the SRF details replacement car parking as well as the inclusion, for example, of a potential dedicated events space. This is located within site 3 and could allow these important community uses to continue within the SRF area. This will be determined through the Council's working relationships with the Village and LGBTQ+ community.

The preparation and delivery of the Portland Street SRF will bring economic benefits to the local area and city as a whole as the proposals will drive growth in jobs, supported by an additional 250 homes.

Based on the illustrative masterplan presented in the SRF it is envisaged that the following jobs (FTE) could be supported as a result of the proposals:

- Retail 204 jobs
- Commercial 2,511 jobs
- Hotel 256 jobs

In addition, construction jobs will be generated with secondary supply chain jobs.



8. Development Principles

The following principles require consideration in any redevelopment proposals:

- Create a commercially-led mixed use area with a focus on employment generation.
- Deliver a comprehensive approach to development to maximise the SRF's development potential and ensure that it contributes fully to the City's Growth Strategy
- Create high-quality developments reinforcing the SRF's key frontages
- Create enhanced public pedestrian connections and active frontages, improving the permeability and access into/through the area
- Configure the new development to fit a range of uses, enabling a mix of activities to co-exist and animate the public realm
- Provide high quality and useable public spaces
- Provide replacement high quality, public car parking within the SRF area
- In terms of buildings and public spaces, the surrounding heritage assets demand that new developments must be of an exceptional quality and design to ensure these assets are preserved and enhanced
- Integrate the development effectively within existing surroundings and future development proposals by creating an urban form that achieves connectivity within the evolving physical environment
- Residential development must comply with the Manchester's Residential
 Quality Guidance document. High levels of insulation against existing
 night time noise will form part of the design guidance to ensure no
 conflict between new occupants and current uses.
- Creation of place
- Focus and identity
- Complements wider activity
- Commercial-led approach to development
- Priority for commercial with ground floor amenity and residential above.



Implementation and Delivery

The SRF has been prepared to support a co-ordinated approach to redevelopment of the Portland Street Area as a whole, and to provide a framework of guiding principles, and an illustrative masterplan, that can form a basis for future collaboration between landowners and developers.

Implementation and Phasing

In relation to phasing of development and sequencing of construction activity, it is envisaged that Site 1 will be developed in the shortest timescale (as Phase 1) given the existing planning consent on the current car park and the advanced proposals for 55 Portland Street. All plots within the SRF area (including Plots 1, 2, 3 and 4), however, have the ability to come forward as separate phases. This is on the basis that they are in accordance with the principles of the SRF, have considered and addressed the relocation of existing occupiers and uses, and contribute to the delivery of a commercially-led mixed use area – remaining sensitive to adjacent neighbours..

Delivery Mechanisms

The quality of uses and architecture, as well as the manner in which the more functional requirements (public realm, access, servicing, car parking etc.) are handled must also be of the highest quality. In this case, the contribution of new development will be of particular importance, including extensions or alterations to existing buildings, improvements to the quality of the area's environment, and reinforcing pedestrian routes and desire lines from surrounding areas.

Without an overall strategic approach to the area, and a drive for high-quality design, the piecemeal redevelopment of the area would represent a missed opportunity in terms of reinforcing its existing characteristics and ensuring the creation of a commercially-led sustainable neighbourhood.

There is an opportunity to enhance the area with green infrastructure alongside the existing street pattern and to reference the new public realm by re-naming areas with the names of prominent LGBTQ people.

The regeneration of the Portland Street SRF area will be predominantly marketled, with an emphasis on individual developments providing necessary physical and social infrastructure upgrades, that will facilitate a high performing, accessible and sustainable commercially-led neighbourhood.

A number of delivery mechanisms are considered appropriate as part of the SRF to:

- Provide a framework, strategy, and illustrative masterplan within
 which improvements can be programmed and prioritised, to keep pace
 with development activity and the vision for a high-quality, commerciallyled mixed use area
- Ensure that contributions from developers can be fully maximised within the confines of existing policy and legislation (locally and nationally)
- Respond to the constraints and practicalities of delivery

It is expected that as individual developments come forward Plots 1 – 4 will deliver the necessary strategic approach to the area as follows:

Provision of high-quality uses, design, landscaping, servicing and car

- parking (where necessary) within the boundary of an individual plot. These should help to achieve the overall vision for the SRF and be informed by the SRF's guiding principles for each plot. Such matters will be secured via planning conditions and be delivered by individual applicants. The design guide will include green infrastructure.
- It will be necessary to promote a strategic approach to the development of the area and to deliver high-quality design that would create a commercially-led, sustainable neighbourhood. It will be necessary to promote appropriate uses and ensure that public realm and other community infrastructure are delivered as part of the development process. This would ensure that quality outcomes for the neighbourhood are delivered and would underpin the vitality and viability of the area.

Site 1

A 183 bed 10 storey 4* hotel and casino is currently under development. It is proposed to develop a 329 bed 17 storey 4* hotel on the site of 55 Portland Street.

Site 2

The Manchester One tower will be retained within the SRF as commercial office space. The car park ramp at Major Street will be removed, which will enable the provision of ground floor uses, including new retail and leisure amenities. A new building and associated public realm is proposed, located on the Chorlton Street, Portland Street corner which could form an extension of Manchester One.

Site 3

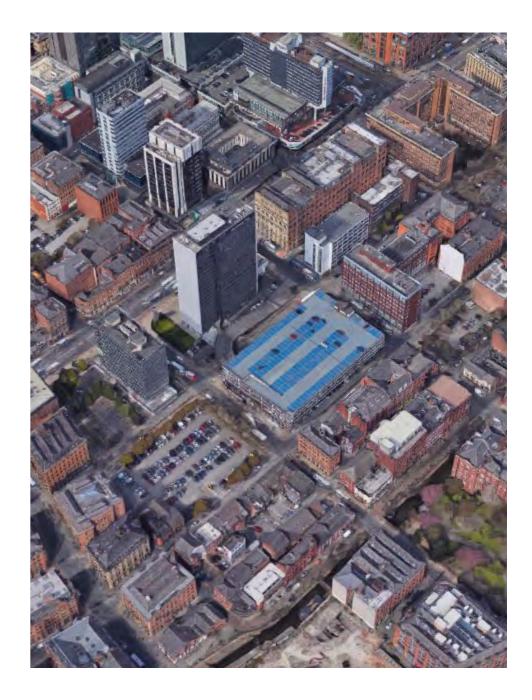
The development of Site 3 would require significant changes to the existing site conditions, which would require extensive discussions with the current occupiers. However, it is important to position this significant site within the wider regeneration context of the SRF area. This site could deliver new commercial or residential led, mixed use development, complemented by ground floor leisure and retail units and a proposed community facility. It could also offer facilities that would support the local community such as a medical centre on Bloom Street. All these uses would be following further consultation and be demand led.

Site 4

A new multi-storey public car park could be located on Major Street and also provide roof level garden space. Site 4 could also deliver retail and restaurant units. Part of this building could provide space for community use. This SRF details community space with a gross internal area (gia) of circa 22,000 sq. ft. at street level, over multiple levels. This is a longer-term strategy which will only be determined after consultation.

Public Realn

New high quality public realm is proposed that improves connectivity and permeability through the area, enhances the setting of both the proposed and existing buildings, and facilitates greater interaction at street level.



10. SRF Strategy



Proposed new buildings

Proposed active frontage

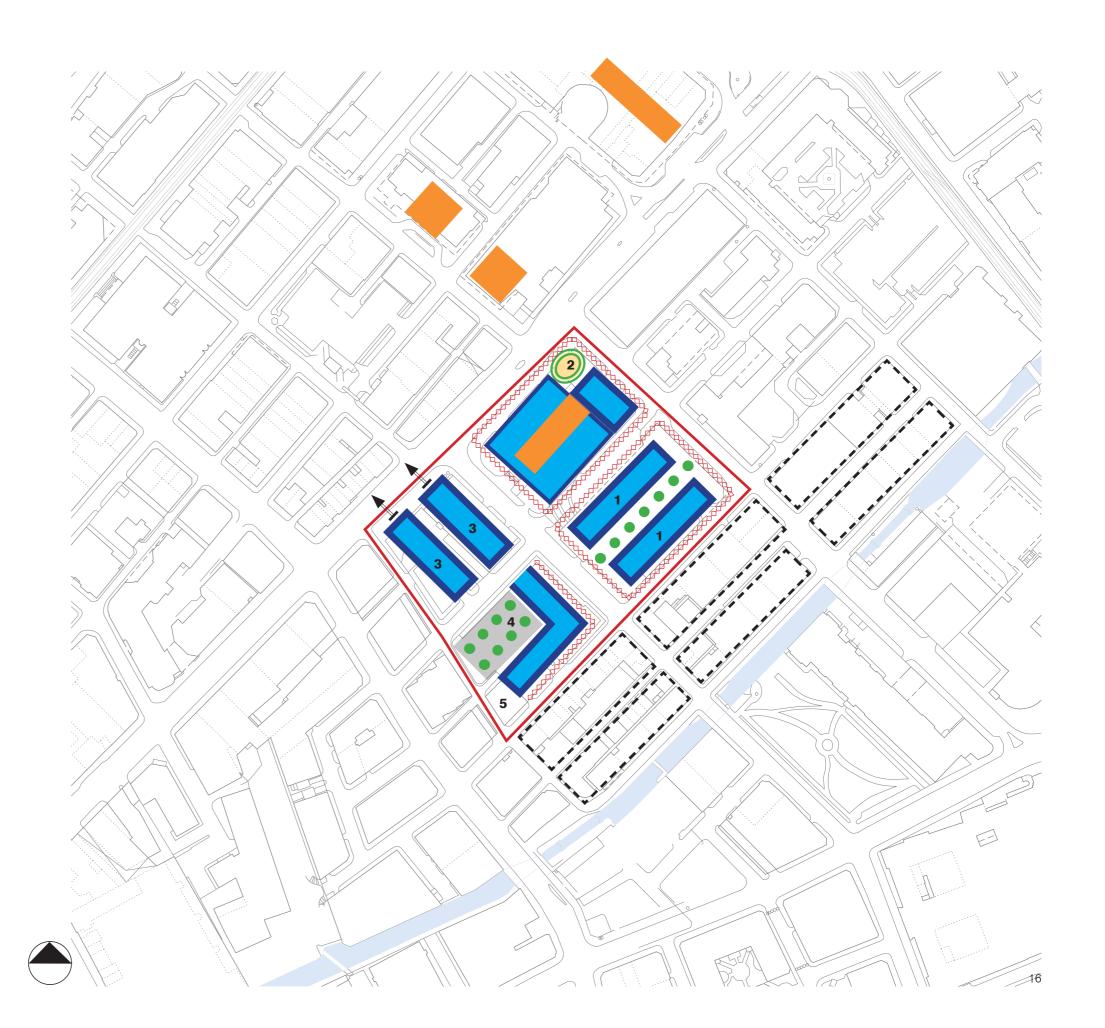
Proposed public space

Proposed roof top garden

Existing linear urban grain

→·· Pedestrain route

- 1 Residential blocks responding to existing urban grain
- 2 New public space
- 3 Proposed hotels address Portland Street
- 4 Proposed public car park located deep in plan
- 5 Existing pub and tower retained

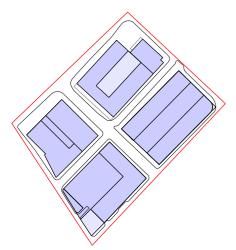


Illustrative Proposals - Guiding Principles

SRF proposed ground floor plan

The proposal for the redevelopment of the sites has been considered as a whole and comprises a mixed-use development of office, hotel, residential, car park, retail and community uses.

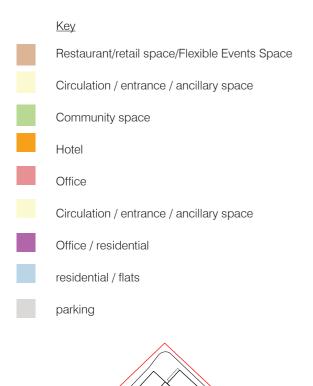


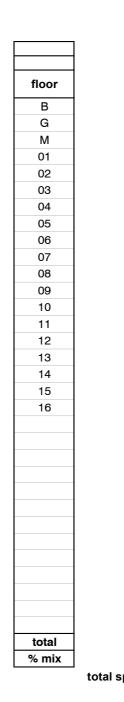






site 1 area schedule





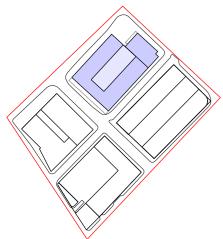
casino NIA (m2)	casino GIA (m2) 1065.00 297.00 0.00 0.00 0.00 0.00 0.00	hotel NIA (m2)	hotel GIA (m2) 709.00 1751.00 616.00 1624.00
	297.00 0.00 0.00 0.00 0.00		1751.00 616.00
	297.00 0.00 0.00 0.00 0.00		1751.00 616.00
	0.00 0.00 0.00		
	0.00 0.00		1624.00
	0.00		
			1773.00
	0.00		1773.00
			1773.00
	0.00		1773.00
	0.00		1773.00
	0.00		1665.00
	0.00		1665.00
	0.00		1665.00
	0.00		875.00
	0.00		799.00
	0.00		799.00
	0.00		667.00
	0.00		667.00
	0.00		651.00
	0.00		651.00
0.00	1362.00	0.00	23669.00
net to gross %		0.00	
typical floor %		0.00	
site area		3,359.00	
gross area		25,031.00	
ratio		7.45	

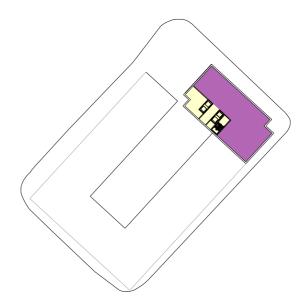
all sites		
site area	3,359.00	
gross area	25,031.00	
ratio	7.45	

site 2 proposed plans

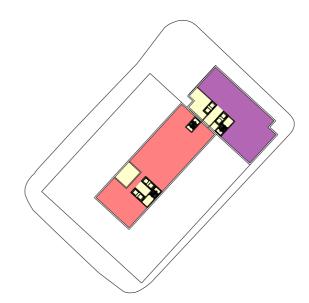
The Manchester One tower is proposed to be retained as an office with the car park ramp removed to Major Street. At the lower levels we are proposing a single storey wrap of restaurant and retail units which utilise the existing ground floor of the tower and provide a back of pavement edge to the street. A new tower (plug-on) is located on the Chorlton Street, Portland Street corner and could be an extension of Manchester One or act independently. Set back from the corner of Portland Street, it provides a small public space for the entrance.



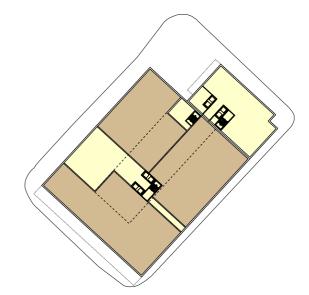




plan levels 21-31



plan levels 01-20



ground floor plan

site 2 area schedule



floor	
G	
01	
02	
03	
04	
05	
06	
07	
08	
09	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30	
31	
total	
% mix	

site 2					
retail	retail	Space	Space		
NIA (m2)	GIA (m2)	NIA (m2)	GIA (m2)		
1938.00	3054.80	0.00	0.00		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	951.97	1205.60		
0.00	0.00	382.50	547.63		
0.00	0.00	382.50	547.63		
0.00	0.00	382.50	547.63		
0.00	0.00	382.50	547.63		
0.00	0.00	382.50	547.63		
0.00	0.00	382.50	547.63		
0.00	0.00	382.50	547.63		
0.00	0.00	382.50	547.63		
0.00	0.00	382.50	547.63		
0.00	0.00	382.50	547.63		
0.00	0.00	382.50	547.63		
1938.00	3054.80	23246.90	30135.93		
total enac	e net to gross %	77.	1/		
total spac	typical floor %		.96		

site area	3,725.30
gross area	33,190.73
ratio	8.91

all sites				
site area	10,859.30			
gross area	65,197.73			
ratio	6.00			

site 3 proposed plans

The existing coach station and multi-storey car park is to be demolished and the parking space provision to be provided within Site 4.

The site is to be developed with a new two-storey podium and residential blocks above. At the centre of the plan is flexible events space. Surrounding this is a mix of restaurant and retail units punctuated by residential entrances. The unit along Bloom Street is proposed as community use (a possible medical centre). At the second floor, the podium level terminates to provide two residential towers with a communal garden space in between. The residential towers are linear in form in response to the surrounding urban grain.

The residential tower along Bloom Street terminates at level six in response to buildings along Bloom Street. The residential block along Major Street continues providing 15 units per floor. The residential towers act as transition towards the scale of the Manchester One tower. The proposed mix is 2/3rds 2 bed and 1/3 1 bed.

The current suggested massing recognises the height and massing changes between Portland Street and the Village and makes a conscious effort to step down in the direction of the Village, given its adjacent location.

Restaurant/retail space/Flexible Events Space

Circulation / entrance / ancillary space

Community space

Hotel

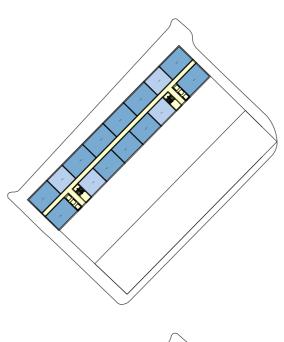
Office

Circulation / entrance / ancillary space

Office / residential

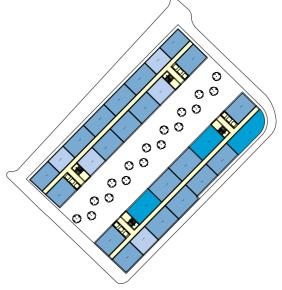
residential / flats

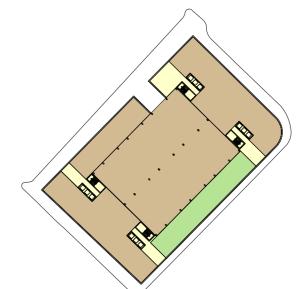
parking



plan levels 21-31

plan levels 01-20





ground floor plan

site 3 area schedule



	\dashv
floor	
G	
01	
02	
03	
04	
05	
06	
07	
08	
09	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30	
31	
total	
% mix	

site 3										
community	community	retail	retail	residential	residential					
NIA (m2)	GIA (m2)	NIA (m2)	GIA (m2)	NIA (m2)	GIA (m2)	studio	1 bed	2 bed 2 ba	3 bed	total beds
	377.50		1551.00							
	377.50		1551.00							
			0.00	1703.28	2203.00	2	5	18	3	28
			0.00	1835.86	2348.00	0	6	21	2	29
			0.00	1835.86	2348.00	0	6	21	2	29
			0.00	1835.86	2348.00	0	6	21	2	29
			0.00	922.67	1181.00	0	4	11	0	15
			0.00	922.67	1181.00	0	4	11	0	15
			0.00	922.67	1181.00	0	4	11	0	15
			0.00	922.67	1181.00	0	4	11	0	15
			0.00	922.67	1181.00	0	4	11	0	15
			0.00	922.67	1181.00	0	4	11	0	15
			0.00	922.67	1181.00	0	4	11	0	15
			0.00	922.67	1181.00	0	4	11	0	15
			0.00	922.67	1181.00	0	4	11	0	15
	755.00	0.00	3102.00	15514.89	19876.00	2	59	180	9	250
						0.8%	23.6%	72.0%	3.6%	100.0%
			si net to gross %		.06					
		ty	pical resi floor %	78	.13					
				1		Parking				

site area	3,894.00
gross area	23,733.00
ratio(excludes parking)	6.09

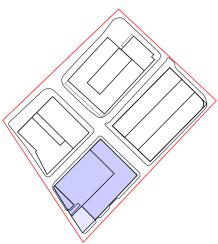
Parking	
0	51.00
1	54.00
total	105.00

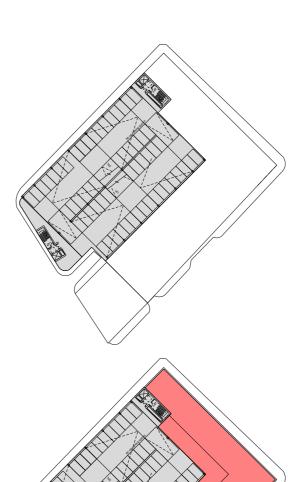
site 4 proposed plans

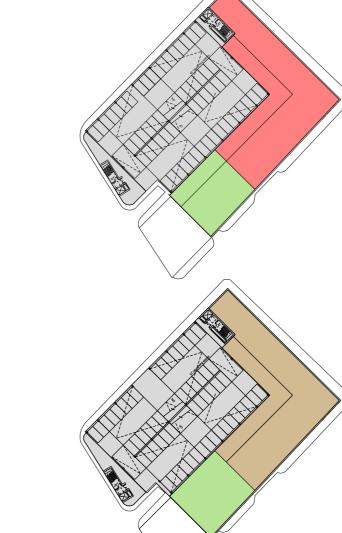
A new public car park is located on Major Street and backs onto the proposed hotels. An L shaped building wraps this along Sackville Street and Bloom Street, providing retail and restaurant units. Part of this building is also proposed as community use. The L shaped block terminates at level five in response to the scale of surrounding buildings along Bloom Street. The car park located in the depth of the urban block continues up to level 10, relating in scale to the proposed hotels and provides a garden space at roof level.

Throughout the SRF, there is an attempt to maximise green infrastructure, although this is restricted by the street pattern.

Restaurant/retail space/Flexible Events Space
Circulation / entrance / ancillary space
Community space
Hotel
Office
Circulation / entrance / ancillary space
Office / residential
residential / flats
parking







ground floor plan

plan levels 01-05

plan levels 06-10

site 4 area schedule



floor	
G	
01	
02	
03	
04	
05	
06	
07	
08	
09	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30	
31	
total	
% mix	

site 4							
community	community	retail	retail	Office	Office		
NIA (m2)	GIA (m2)	NIA (m2)	GIA (m2)	NIA (m2)	GIA (m2)		
	352.00		1027.00				
	352.00		0.00	777.00	1027.00		
	352.00		0.00	777.00	1027.00		
	352.00		0.00	777.00	1027.00		
	352.00		0.00	777.00	1027.00		
	352.00		0.00	777.00	1027.00		
	2112.00		1027.00	3885.00	5135.00		
	LI IL.UU		1027.00		0100.00		

total office net to gross %	75.66
typical office floor %	75.66

site area	3,240.00
gross area	8,274.00
ratio	2.55

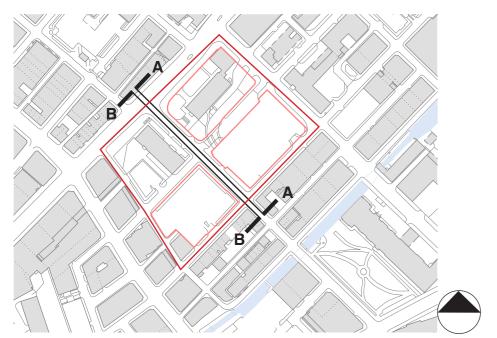
Parking	600.00

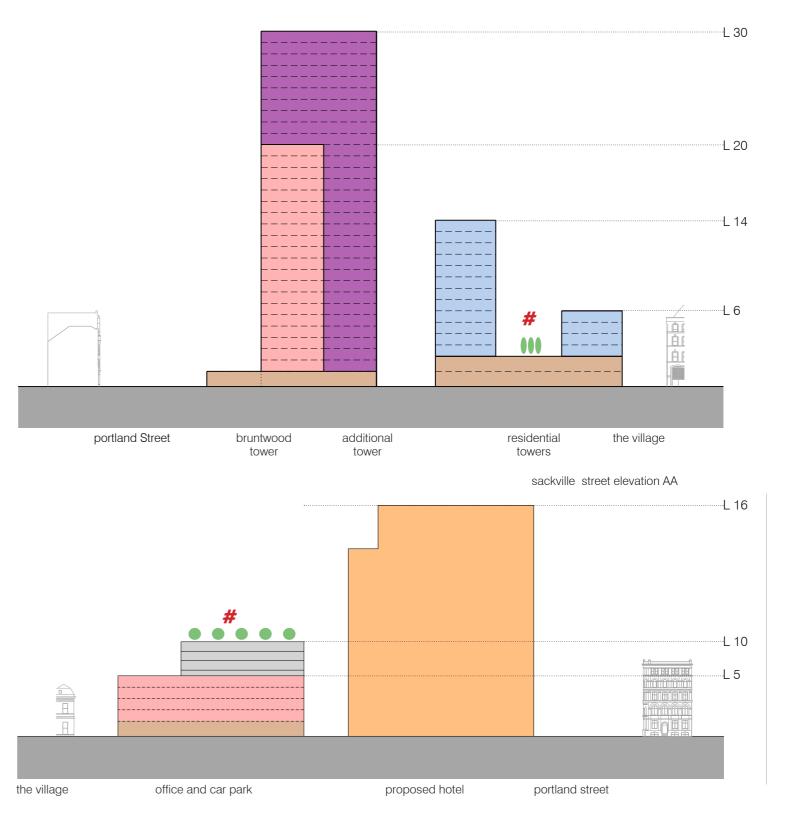
proposed sections

Sections along Sackville Street show the proposed massing across the site as the scale increases from the village towards the Portland Street.

The residential towers act as transition towards the scale of the Manchester One tower.

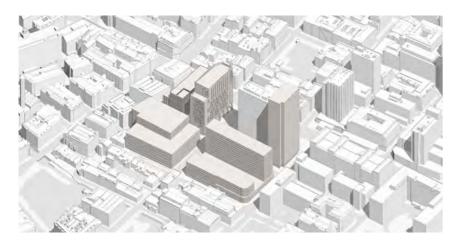




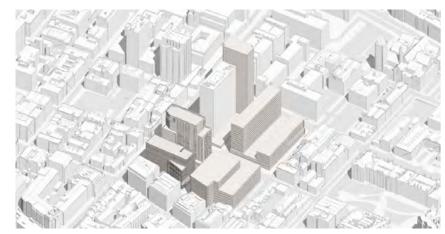


sackville street elevation BB

massing study



View south



View northt



View east



View west

proposed street view

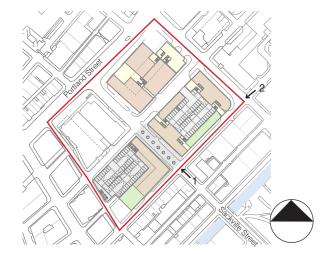


1- View along Sackville Street towards Portland Street.

To the left of the new pedestrianised Sackville Street office units sit in the foreground with the hotel on Portland Street in the distance. To the right the residential towers rise away from Bloom Street on a retail podium.



2- View across Chorlton Street and Bloom Street. The two residentail blocks sit above a retail podium rising to the new tower at the corner of Portland Street.



proposed street view

: Proposed tower

: Manchester One

Proposed Consented hotel hotel

